



Original Investigation | Emergency Medicine

Evaluation of the Emergency Severity Index in US Emergency Departments for the Rate of Mistriage

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Abstract

IMPORTANCE Accurate emergency department (ED) triage is essential to prioritize the most critically ill patients and distribute resources appropriately. The most used triage system in the US is the Emergency Severity Index (ESI).

OBJECTIVES To derive and validate an algorithm to assess the rate of mistriage and to identify characteristics associated with mistriage.

DESIGN, SETTING, AND PARTICIPANTS This retrospective cohort study created operational definitions for each ESI level that use ED visit electronic health record data to classify encounters as undertriaged, overtriaged, or correctly triaged. These definitions were applied to a retrospective cohort to assess variation in triage accuracy by facility and patient characteristics in 21 EDs within the Kaiser Permanente Northern California (KPNC) health care system. All ED encounters by patients 18 years and older between January 1, 2016, and December 31, 2020, were assessed for eligibility. Encounters with missing ESI or incomplete ED time variables and patients who left against medical advice or without being seen were excluded. Data were analyzed between January 1, 2021, and November 30, 2022.

EXPOSURES Assigned ESI level.

MAIN OUTCOMES AND MEASURES Rate of undertriage and overtriage by assigned ESI level based on a mistriage algorithm and patient and visit characteristics associated with undertriage and overtriage.

RESULTS A total of 5 315 176 ED encounters were included. The mean (SD) patient age was 52 (21) years; 44.3% of patients were men and 55.7% were women. In terms of race and ethnicity, 11.1% of participants were Asian, 15.1% were Black, 21.4% were Hispanic, 44.0% were non-Hispanic White, and 8.5% were of other (includes American Indian or Alaska Native, Native Hawaiian or other Pacific Islander, and multiple races or ethnicities), unknown, or missing race or ethnicity. Mistriage occurred in 1713 260 encounters (32.2%), of which 176 131 (3.3%) were undertriaged and 1537 129 (28.9%) were overtriaged. The sensitivity of ESI to identify a patient with high-acuity illness (correctly assigning ESI I or II among patients who had a life-stabilizing intervention) was 65.9%. In adjusted analyses, Black patients had a 4.6% (95% CI, 4.3%-4.9%) greater relative risk of overtriage and an 18.5% (95% CI, 16.9%-20.0%) greater relative risk of undertriage compared with White patients, while Black male patients had a 9.9% (95% CI, 9.8%-10.0%) greater relative risk of overtriage and a 41.0% (95% CI, 40.0%-41.9%) greater relative risk of undertriage compared with White female patients. High relative risk of undertriage was found among patients taking high-risk medications

(continued)

Key Points

Question What is the rate of emergency department (ED) mistriage, and what patient and visit characteristics are associated with mistriage?

Findings In a cohort study of 5 315 176 adult ED encounters across 21 hospitals, mistriage occurred in an estimated one-third of encounters, and the sensitivity to identify a critically ill patient was 66%. Key patient sociodemographic and clinical characteristics were associated with mistriage.

Meaning These findings suggest that development of more data-driven, standardized triage processes may limit critical undertriage, optimize resource allocation, and promote more equitable care in EDs.

Supplemental content

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Abstract (continued)

(30.3% [95% CI, 28.3%-32.4%]) and those with a greater comorbidity burden (22.4% [95% CI, 20.1%-24.4%]) and recent intensive care unit utilization (36.7% [95% CI, 30.5%-41.4%]).

CONCLUSIONS AND RELEVANCE In this retrospective cohort study of over 5 million ED encounters, mistriage with ESI was common. Quality improvement should focus on limiting critical undertriage, optimizing resource allocation by patient need, and promoting equity.

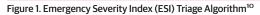
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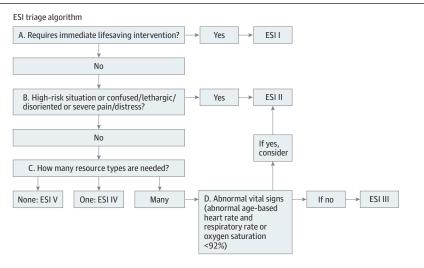
Introduction

When demand for emergency department (ED) resources (eg, beds and staff) exceeds supply, patients must wait for care. Wait times have lengthened as ED visits and intensity of care (eg, number of tests, imaging, and medications ordered) have increased. This has contributed to crowding, which negatively impacts quality and outcomes. Prolonged waits are associated with higher risks of mortality, hospital admission, 30-day readmission, patient dissatisfaction, and costs.

Emergency department triage, or the sorting of patients based on predicted acuity and resource needs, is necessary to ensure patients who require immediate care are treated first. The triage system used in over 70% of EDs across the US,⁹ the Emergency Severity Index (ESI), was developed in 1999.¹⁰ The ESI uses an algorithm to categorize patients from level I, the most critically ill, to level V, the least critically ill and resource intensive (**Figure 1**).

The assignment of ESI relies on a combination of assessment based on initial vital signs and triage nurse judgment. The latter can introduce error, bias, ¹¹⁻¹³ and variation in triage assignments and reduce interrater reliability. ¹⁴⁻²¹ Studies have also found limited validity, defined as how close an assigned acuity is to true acuity. ^{16,22-24} Undertriage, or failure to identify patients with acutely severe illness (eg, sepsis, trauma, and myocardial ischemia) from those with less urgent needs, contributes to delays in care and increased morbidity and mortality. ²⁵⁻²⁹ By contrast, overtriage, or the overestimation of patient acuity or resource needs, may be associated with resource overuse. ³⁰ Several studies have shown an overrepresentation of ESI III assignments and poor differentiation of patient acuity, ^{31,32} which can contribute to ED crowding and worse outcomes. ²⁻⁶ Herein we use the term *mistriage* to encompass both undertriage and overtriage.





The ESI is a 5-level emergency department triage algorithm that sorts patients into 5 groups from I (most urgent) to V (least urgent) based on predicted acuity and resource needs. There are 4 branch points (A-D) to guide triage decisions.

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Several studies have evaluated the accuracy of ED triage systems, including ESI. Many are limited by the lack of a criterion standard to define mistriage. ^{33,34} A systematic review found over 75% of studies used expert opinion based on manual medical record review or case simulations, with small sample sizes limiting generalizability. ²² To our knowledge, no studies have used detailed data from the electronic health record (EHR) to assess the rate of ED mistriage. A validated operational definition of mistriage may be helpful for quality improvement in the ED triage process and as a potential quality measure to assess nurse performance.

We aimed to derive and validate an EHR-based tool to assess the frequency of ESI mistriage and assess patient and visit characteristics associated with mistriage. We hypothesized that mistriage rates would vary considerably, and specific patient and visit characteristics would be associated with higher risk of mistriage.

Methods

Study Design

We first created operational definitions that use EHR data to measure mistriage. Specifically, we developed separate definitions of undertriage and overtriage by ESI level using expert analysis and a modified Delphi technique. We then applied these definitions to a large data set to assess variation by facility and patient characteristics. The study was approved by the Kaiser Permanente Northern California (KPNC) institutional review board. Informed consent was not necessary as this was a data-only retrospective analysis. The study followed the Strengthening the Reporting of Observational Studies in Epidemiology (STROBE) reporting guideline.

Study Setting and Population

We conducted a retrospective cohort study among all patients 18 years or older who had an ED visit between January 1, 2016, and December 31, 2020, across the 21 EDs in KPNC. Kaiser Permanente Northern California is an integrated health care delivery system that provides comprehensive medical care for more than 4.5 million patients with approximately 1.2 million ED visits per year. The ESI is used at all EDs. We excluded encounters with missing ESI, incomplete ED time variables, and those who left the ED against medical advice or without being seen by a clinician. Members of KPNC include approximately 33% of the population in areas served and are representative of the demographic and socioeconomic diversity of the surrounding and statewide population. 35,36

The 21 hospital-based EDs included in this study are community EDs with annual volumes ranging from 28 000 to 130 000 encounters per year. The mean (SD) hospital and intensive care unit (ICU) admission rates across all facilities were 12.3% (0.3%) and 1.3% (0.1%), respectively.

Variables

The ESI algorithm is subjective in its assignment of high-risk situations and resource use. Our study team of 5 emergency physicians (D.R.S., D.G.M., D.R.V., D.W.B., and M.V.K.) and 3 emergency nurses (T.J.V., K.R.M., and A.B.) sought to develop an objective system to measure critical illness that together with resource utilization could be used to determine triage accuracy.

To differentiate among varying levels of clinical acuity, we used a modified Delphi technique³⁷ to develop lists of key ED interventions, including medications, procedures, and care processes readily available in the EHR. We categorized interventions using a hierarchical schema from level 4 (least critical) to level 1 (most critical). We used the most critical event during a patient's ED stay to define a patient's intervention level. We then used these intervention levels as well as ED resource counts to define correct triage vs undertriage or overtriage for each ESI level. Resource use counts were based on the standard ESI resource definition, which counts the number of different types of resources. We used time stamps to define each critical intervention to allow for dynamic changes in patient condition after arrival.

We collected patient and visit data as variables that might be associated with mistriage, including demographic information from EHR databases and neighborhood socioeconomic status at the census block group level. Members of the KPNC health plan were defined as having active KPNC health plan membership for at least 9 of the past 12 months. We collected prior ED, inpatient, and ICU utilization from the EHR. Specific medications that might put a patient at higher risk of mistriage were pulled from pharmacy databases. We ascertained information on coexisting illnesses based on history of diagnoses using International Statistical Classification of Diseases and Related Health Problems, Tenth Revision codes. For each patient, we obtained an internally derived and validated comorbidity risk score (Comorbidity Point Score, version 2 [COPS2]). 38 COPS2 is calculated quarterly and requires at least 1 month of KPNC health plan membership during the quarter in which it is calculated. To develop our definitions of mistriage, we collected the timing of key ED events and processes, including procedures, specialty consultation, medications dispensed, and ED disposition (discharge, admission, or transfer). Race and ethnicity data (Asian, Black, Hispanic, non-Hispanic White, other [including American Indian or Alaska Native, Native Hawaiian or other Pacific Islander, and multiple races or ethnicities], unknown, or missing) were collected from the EHR to assess possible disparities in triage accuracy. We collected visit time, date, facility, and study year to assess for variation in triage accuracy by time or location.

Data Validation

Study coinvestigators performed several rounds of manual medical record review to ensure (1) accurate capture of all components of the mistriage algorithm and (2) that reviewers agreed with the algorithm's assessment. This process was continued iteratively until we reached over 95% accuracy of event capture and over 90% agreement with the algorithm's assessment. More than 400 records were reviewed to reach these accuracy and agreement levels. The final definitions of undertriage and overtriage for each ESI level are reported in **Table 1** and eTable 1 in Supplement 1.

Table 1. Novel Definitions of Undertriage and Overtriage for Eac	h ESI Level

Assigned ESI level	Clinical outcomes
Occurrence of clinical outcomes inc	licates undertriage
V	Any resource used $^{\rm a}$; any hospital admission; any level 1, 2, 3, or 4 intervention occurred $^{\rm b}$
IV	>1 Type resource used; any level 1, 2, 3, or 4 intervention occurred; admission to hospital (any level of care)
III	Any level 1 or 2 intervention occurred
II	Any level 1 intervention occurred
Occurrence of clinical outcomes inc	licates overtriage
I	<2 Resources used and no level 1 or 2 intervention occurred
II and III	<2 Resources used
IV	No resources used

Abbreviations: ED, emergency department; ESI, Emergency Severity Index; ICU, intensive care unit.

- ^a Resource use was defined as in the ESI, and each different type of resource is counted as a resource, not the individual tests or imaging studies. Resources include laboratory analysis, electrocardiography, radiography, computed tomography, magnetic resonance imaging, diagnostic ultrasonography (not point of care), angiography, intravenous fluids, and intravenous, intramuscular, or nebulized medications. Oral medications, tetanus immunizations, point-of-care testing, history and physical examination, saline or heparin lock, prescription refills, simple wound care, crutches, splints, and slings do not count. In our electronic health record, specialty consultation and simple procedures (laceration repair, Foley catheter) were not consistently available as discreet fields, so these were not counted as resources used.
- b Level 1 intervention indicates lifesaving intervention within 1 hour of ED arrival, including invasive ventilation; tier I critical medications; admission to ICU, operating room, catheterization unit, or other hospital; transfusion; and/or death in ED; level 2, any level 1 intervention beyond the first hour of ED arrival, tier II critical medication, parenteral psychotropic medication, noninvasive ventilation, or intraosseous line; level 3, admission to ICU or operating room or transfer to other hospital, critical procedures, tier III critical medication, and/or no level 1 or 2 intervention; and level 4, tier IV medication, transfusion beyond the first hour, and/or no level 1, 2, or 3 intervention. A complete description of each intervention level is found in eTable 1 in Supplement 1.

We then applied the algorithm to a random set of medical records to validate the definitions with reviewers blinded to the algorithm's assessment. Each encounter was reviewed by 2 coinvestigators (each of the 8 clinicians reviewed medical records, and each medical record was reviewed by random pairs of clinicians). A total of 200 medical records were reviewed, and the agreement level at this phase was 96%. Cases of disagreement between algorithm and reviewer assessment of mistriage were due to complexity that was harder to capture electronically, including level of pain, prolonged consultations, and psychosocial challenges.

Outcomes

We applied the algorithm to the full study cohort to compare algorithm-determined ESI levels against the ED triage-assigned ESI levels. We compared baseline patient and visit characteristics by correct triage, undertriage, and overtriage. We further defined meaningful undertriage as ESI III or IV encounters with level 1 or 2 interventions or ESI V encounters with level 1 to 4 interventions or at least 2 resources used. We defined meaningful overtriage as ESI II or III encounters that required zero resources prior to ED discharge.

Statistical Analysis

Data were analyzed between January 1, 2021, and November 30, 2022. We assessed variation in mean frequency of undertriage and overtriage and time to initial ESI assignment across centers using least squares means with adjustment for multiple comparisons (Tukey-Kramer test).³⁹ We used median imputation for continuous variables if there was any missingness and added a flag to indicate observations with imputed values. We included these flags in the models if they were statistically significant. For categorical variables with greater than 0.5% missingness, we created a separate missing category.

We used log binomial models to estimate the relative risks of undertriage compared with correct triage and overtriage compared with correct triage for multiple patient- and visit-level characteristics. We performed a sensitivity analysis of the multivariate models excluding non-KPNC health plan members to assess the impact of missing data among nonmembers on triage accuracy and the direction of variable coefficients. All analyses were performed using SAS, version 9.4 (SAS Institute Inc). Two-sided α < .05 indicated statistical significance.

Results

We included 5 315 176 ED encounters over the study period. The mean (SD) age of study participants was 52 (21) years; 55.7% were women and 44.3% were men. In terms of race and ethnicity, 11.1% of participants were Asian, 15.1% were Black, 21.4% were Hispanic, 44.0% were non-Hispanic White, and 8.5% were of other (American Indian or Alaska Native, Native Hawaiian or other Pacific Islander, or multiple races or ethnicities), unknown, or missing race or ethnicity. Only 33.6% of encounters occurred during office hours, defined as an arrival Monday to Friday, 9 AM to 5 PM. A total of 80.6% of encounters were made by KPNC members. The lowest ED volumes were in 2020, likely due to decreases in ED utilization seen nationally at the beginning of the COVID-19 pandemic. 40 Cohort assembly is shown in the eFigure in Supplement 1.

Overall, 3 262 047 encounters (61.4%) were assigned a midlevel triage category (ESI III), while 33 491 (0.6%) were ESI I, 929 555 (18.1%) were ESI II, 1046 806 (19.7%) were ESI IV, and 43 277 (0.8%) were ESI V. Applying study-developed definitions, we estimate that mistriage occurred in 1713 260 ED encounters (32.2%). Undertriage and overtriage occurred in 176 131 (3.3%) and 1537 129 (28.9%) cases, respectively. **Figure 2** shows there were 57 794 encounters with meaningful undertriage (32.8% of all undertriaged encounters), and 373 958 encounters with meaningful overtriage (24.3% of all overtriaged encounters). The greatest proportion of undertriaged encounters were ESI III encounters that should have been ESI II, largely driven by 24 181 undertriaged ESI III encounters (4.4%) in which a tier II medication was used. The most common tier II medication

used was dextrose 50% (accounting for 11 984 undertriaged encounters with tier II medication use [49.5%]), and 6359 (54.6%) of these patients were using insulin or a sulfonylurea. **Table 2** presents patient and visit characteristics of the full cohort and separately among patients who were correctly triaged, overtriaged, and undertriaged. Facility-level rates of undertriage and overtriage varied 3.0-fold and 2.5-fold, respectively, and mean time to initial triage assignment varied 4.0-fold.

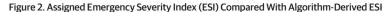
Two variables had greater than 0.5% missingness: Neighborhood Deprivation Index (missingness rate of 0.8%) and COPS2 (missingness rate of 18.3%). Among the 18.3% without a COPS2 score, 90.3% did not have KPNC health plan membership.

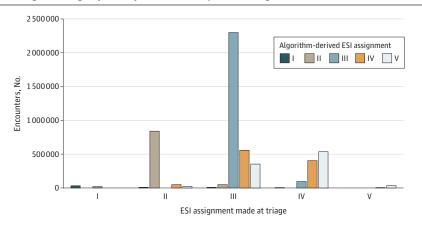
eTables 2 and 3 in Supplement 1 display the frequency of resource utilization and levels 1 to 4 interventions by ESI level. The sensitivity of ESI was 50.0%, specificity was 96.8%, positive predictive value was 16.6, and negative predictive value was 0.5 for patients with low-acuity and low-resource needs (correctly assigning ESI IV or V among patients who used <2 resources and had no critical interventions). The sensitivity of ESI was 65.9%, specificity was 83.4%, positive predictive value was 3.3, and negative predictive value was 0.4 for patients with high-acuity needs (correctly assigning ESI I or II among patients with a level 1 or 2 intervention). Among the most critically ill patients (those with a level 1 intervention), 17 292 (60.9%) were undertriaged (13 278 [46.8%] were assigned ESI II and 4014 [14.1%] were assigned ESI III-V).

Multivariate Analysis of Variables Associated With Mistriage

In multivariate adjusted analyses, we identified multiple patient sociodemographic characteristics associated with undertriage and overtriage (**Table 3**). Younger, male, and Black patients, patients living in poorer neighborhoods, and non-KPNC members were significantly more likely to be mistriaged in both directions (undertriage and overtriage) compared with older, female, and White patients, patients living in less poor neighborhoods, and KPNC members. Black patients had a 4.6% (95% CI, 4.3%-4.9%) greater relative risk of overtriage and an 18.5% (95% CI, 16.9%-20.0%) greater relative risk of undertriage compared with White patients, while Black male patients had a 9.9% (95% CI, 9.8%-10.0%) higher relative risk of overtriage and a 41.0% (95% CI, 40.0%-41.9%) higher relative risk of undertriage compared with White female patients.

Certain clinical and visit characteristics were associated with risk of mistriage. Patients arriving during nonoffice hours were more likely to be both overtriaged and undertriaged, and patients arriving by ambulance were more likely to be undertriaged. The relative risk of undertriage was 30.3% (95% CI, 28.3%-32.4%) greater among patients using insulin or sulfonylureas, 22.4% (95% CI, 20.1%-24.4%) greater among patients with high comorbidity burdens, and 36.7% (95% CI, 30.5%-41.4%) greater among patients with a recent ICU admission. In sensitivity analyses, the same sociodemographic and clinical characteristics were associated with both undertriage and overtriage among patients with and without KPNC health plan membership, including sociodemographic





The ESI is a 5-level emergency department triage algorithm that sorts patients into 5 groups from I (most urgent) to V (least urgent). Comparison assumes exact resource and critical care needs were known at triage. Meaningful undertriage was defined as ESI III or IV encounters with level 1 or 2 interventions (ie, should have been ESI I or II, respectively) or ESI V encounters with level 1 to 4 interventions or 2 or more resources used. Meaningful overtriage was defined as ESI II or III encounters that required zero resources prior to ED discharge (ie, should have been ESI V).

characteristics, COPS2 scores or categories and imputed COPS2 scores, medication use, prior health care utilization, and visit time.

Discussion

We developed a novel algorithm to assess mistriage that can be applied across large, automated data sets. In a multicenter cohort, mistriage occurred in almost one-third of encounters, and the

Table 2. Patient Characteristics of Full Study Cohort and by Triage Group

	Participant group, No. (%) ^a			
Characteristic	Overall (N = 5 315 176)	Correct triage (n = 3 601 916)	Overtriage (n = 1 537 129)	Undertriage (n = 176 131)
Age category, y	,	,	,	
18-29	1 015 662 (19.1)	564 716 (15.7)	417 492 (27.2)	33 454 (19.0)
30-39	815 214 (15.3)	492 144 (13.7)	297 843 (19.4)	25 227 (14.3)
40-49	707 641 (13.3)	464 538 (12.9)	220 648 (14.4)	22 455 (12.7)
50-59	785 815 (14.8)	546 290 (15.2)	212 631 (13.8)	26 894 (15.3)
60-69	733 716 (13.8)	540 933 (15.0)	165 871 (10.8)	26 912 (15.3)
70-79	622 107 (11.7)	482 695 (13.4)	117 363 (7.6)	22 049 (12.5)
≥80	635 021 (11.9)	510 600 (14.2)	105 281 (6.8)	19 140 (10.9)
Sex				
Female	2 962 867 (55.7)	2 035 993 (56.5)	838 211 (54.5)	88 663 (50.3)
Male	2 352 309 (44.3)	1 565 923 (43.5)	698 918 (45.5)	87 468 (49.7)
Race and ethnicity				
Asian	590 576 (11.1)	407 941 (11.3)	164 240 (10.7)	18 395 (10.4)
Black	800 984 (15.1)	491 746 (13.7)	277 160 (18.0)	32 078 (18.2)
Hispanic	1 137 459 (21.4)	747 455 (20.8)	352 281 (22.9)	37 723 (21.4)
Non-Hispanic White	2 336 058 (44.0)	1 655 750 (46.0)	607 392 (39.5)	72 916 (41.4)
Unknown, missing, or other ^b	450 099 (8.5)	299 024 (8.3)	136 056 (8.9)	15 019 (8.5)
English is primary language	4 868 004 (91.6)	3 294 538 (91.5)	1 411 936 (91.9)	161 530 (91.7
Standardized NDI, mean (SD) ^c	0.06 (0.97)	0.02 (0.96)	0.14 (0.99)	0.12 (0.98)
Encounter during office hoursd	1 787 363 (33.6)	1 260 714 (35.0)	469 277 (30.5)	57 372 (32.6)
Patient arrived by ambulance	933 633 (17.6)	751 999 (20.9)	142 897 (9.3)	38 737 (22.0)
KPNC member at encounter date	4 281 599 (80.6)	3 012 831 (83.6)	1 130 722 (73.6)	138 046 (78.4
High-risk medications ^e				
Immunosuppression	64 523 (1.2)	50 433 (1.4)	11 657 (0.8)	2433 (1.4)
Chemotherapy	197 575 (3.7)	155 889 (4.3)	35 535 (2.3)	6151 (3.5)
Insulin or sulfonylurea	533 872 (10.0)	416 288 (11.6)	92 687 (6.0)	24 897 (14.1)
Anticoagulation	345 323 (6.5)	281 291 (7.8)	50 759 (3.3)	13 273 (7.5)
COPS2 risk level ^f				
Low (<20)	2 655 487 (50.0)	1724218 (47.9)	851 057 (55.4)	80 212 (45.5)
Medium (20 to <65)	1 976 329 (37.2)	1 319 655 (36.6)	590 549 (38.4)	66 125 (37.5)
High (≥65)	683 360 (12.9)	558 043 (15.5)	95 523 (6.2)	29 794 (16.9)
Recent health care utilization (past 30 d)				
Any hospitalization	217 835 (4.1)	175 472 (4.9)	33 897 (2.2)	8466 (4.8)
Any intensive care	41 512 (0.8)	33 946 (0.9)	5200 (0.3)	2366 (1.3)
Any ED encounter	734 264 (13.8)	517 756 (14.4)	192 580 (12.5)	23 928 (13.6)
Study year				
2016	1 015 732 (19.1)	668 405 (18.6)	316 188 (20.6)	31 139 (17.7)
2017	1 068 197 (20.1)	712 669 (19.8)	320 395 (20.8)	35 133 (19.9)
2018	1 108 704 (20.9)	750 359 (20.8)	320 516 (20.9)	37 829 (21.5)
2019	1 155 638 (21.7)	785 820 (21.8)	331 598 (21.6)	38 220 (21.7)
2020	966 905 (18.2)	684 663 (19.0)	248 432 (16.2)	33 810 (19.2)

Abbreviations: COPS2, Comorbidity Point Score, version 2; ED, emergency department; KPNC, Kaiser Permanente Northern California; NDI, Neighborhood Deprivation Index.

- ^a Percentages have been rounded and might not total 100. Only 2 variables had missingness greater than 0.5%. All patient and visit characteristic differences by triage category (correct, overtriage, or undertriage) were significant with P < .001. Percentages for age, race, and COPS2 represent column percentages within each respective type of characteristic (age, race, or COPS2). Other percentages represent the absolute percent of encounters with these variables within each row and column.
- ^b Includes American Indian or Alaska Native, Native Hawaiian or other Pacific Islander, and more than
- ^c The NDI for each census tract is based on 13 socioeconomic measures. Scores range from -3.6 to 2.8, with higher values indicating more neighborhood deprivation (lower socioeconomic status). The missingness rate for NDI was 0.8%
- ^d Office hours were defined as ED arrival times from 9 AM to 5 PM, Monday through Friday. Nonoffice hours were defined as ED arrival times outside of these time windows.
- ^e Active treatment with chemotherapy, immunosuppressants, anticoagulants, and insulin or sulfonylureas was defined as a medication dispensed within the past 6 months.
- ^f Indicates a longitudinal comorbidity score based on 12 months of patient data. 38 The missingness rate for COPS2 was 18.2%, which is similar to that for non-KPNC membership (19.4%). Nonmembers generally do not have COPS2 scores because the score's calculation relies on membership for at least 1 month in the quarter the score is calculated.

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Table 3. Multivariate Adjusted Relative Risks of Patient and Visit Characteristics Associated With Undertriage and Overtriage

	Relative risk (95% CI) ^a		
Characteristic	Undertriage Overtriage		
Demographic			
Age, y			
18-29	1 [Reference]	1 [Reference]	
30-39	0.89 (0.87-0.90)	0.92 (0.92-0.92)	
40-49	0.84 (0.83-0.86)	0.83 (0.82-0.84)	
50-59	0.84 (0.82-0.85)	0.77 (0.77-0.88)	
60-69	0.83 (0.82-0.85)	0.73 (0.72-0.73)	
70-79	0.77 (0.76-0.79)	0.70 (0.69-0.71)	
≥80	0.66 (0.65-0.68)	0.70 (0.69-0.70)	
Women			
No	1 [Reference]	1 [Reference]	
Yes	0.81 (0.80-0.82)	0.94 (0.95-0.95)	
Race and ethnicity			
Non-Hispanic White	1 [Reference]	1 [Reference]	
Asian	1.01 (0.99-1.02)	0.98 (0.97-0.98)	
Black	1.18 (1.17-1.20)	1.05 (1.04-1.05)	
Hispanic	1.01 (0.99-1.02)	0.99 (0.98-0.99)	
Unknown, missing, or other ^b	1.05 (0.99-1.02)	1.01 (1.01-1.02)	
Non-English primary language			
No	1 [Reference]	1 [Reference]	
Yes	0.95 (0.93-0.96)	0.96 (0.95-0.96)	
NDI (standardized)			
1-SD increase	1.03 (1.02-1.03)	1.01 (1.01-1.01)	
NDI is imputed ^c			
No	1 [Reference]	1 [Reference]	
Yes	1.03 (1.02-1.03)	0.98 (0.97-0.99)	
/isit measures			
Visit during office hours ^d			
No	1 [Reference]	1 [Reference]	
Yes	0.92 (0.91-0.93)	0.93 (0.92-0.93)	
Arrived by ambulance			
No	1 [Reference]	1 [Reference]	
Yes	1.09 (1.08-1.10)	0.68 (0.67-0.68)	
Year of visit			
2016	1 [Reference]	1 [Reference]	
2017	1.06 (1.04-1.07)	0.98 (0.96-0.98)	
2018	1.08 (1.07-1.10)	0.96 (0.96-0.96)	
2019	1.05 (1.04-1.06)	0.95 (0.95-0.96)	
2020	1.07 (1.05-1.08)	0.89 (0.89-0.89)	
Non-KPNC health plan member at visit			
No	1 [Reference]	1 [Reference]	
Yes	1.15 (1.12-1.18)	1.10 (1.09-1.10)	
Risk factors ^e			
Immunosuppression			
No	1 [Reference]	1 [Reference]	
2019	0.99 (0.05-1.03)	0.90 (0.90-0.91)	
Chemotherapy			
No	1 [Reference]	1 [Reference]	
2020	0.86 (0.84-0.88)	0.90 (0.90-0.91)	

(continued)

Table 3. Multivariate Adjusted Relative Risks of Patient and Visit Characteristics Associated With Undertriage and Overtriage (continued)

	Relative risk (95% CI) ^a		
Characteristic	Undertriage	Overtriage	
Insulin or sulfonylurea use			
No	1 [Reference]	1 [Reference]	
Yes	1.30 (1.28-1.32)	0.90 (0.90-0.91)	
Anticoagulation use			
No	1 [Reference]	1 [Reference]	
Yes	1.03 (1.01-1.05)	0.90 (0.89-0.90)	
COPS2 comorbidity score			
Low (<20)	1 [Reference]	1 [Reference]	
High (≥65)	1.22 (1.20-1.24)	0.83 (0.83-0.84)	
Moderate (20 to <65)	0.94 (0.93-0.95)	0.91 (0.90-0.91)	
COPS2 score imputed ^f			
No	1 [Reference]	1 [Reference]	
Yes	1.15 (1.12-1.18)	1.13 (1.13-1.14)	
Utilization in prior 30 d			
Hospitalized			
No	1 [Reference]	1 [Reference]	
Yes	1.01 (0.99-1.03)	0.85 (0.84-0.85)	
ICU admission			
No	1 [Reference]	1 [Reference]	
Yes	1.30 (1.30-1.41)	0.96 (0.94-0.97)	
ED visit in prior 30 d			
No	1 [Reference]	1 [Reference]	
Yes	0.86 (0.85-0.87)	1.04 (1.04-1.04)	

sensitivity of ESI to identify a critically ill patient was only 65.9%. While ED triage is an inherently challenging process because of the need to predict patient interventions rapidly with limited information, our findings indicate improvement is needed. Mistriage means we are not adequately prioritizing limited resources to those who need them most urgently. This leads to patient harm in the case of undertriage that delays treatment²⁵⁻²⁹ and a loss of operational efficiency in the case of overtriage. ^{21,30,32} In adjusted analyses, we found sociodemographic disparities in triage accuracy, with higher rates of mistriage among young, Black, Hispanic, and male patients, those living in poorer neighborhoods, and those arriving during evenings, nights, and weekends. Last, we identified multiple high-risk clinical characteristics that could be used to improve triage predictions.

To the best of our knowledge, this is the largest and most robust analysis of the validity of the triage system used in over 70% of EDs across the US. Earlier studies had small sample sizes, used single outcome measures 12,41 or heterogenous definitions of mistriage, 12,22,41 or expressed expert opinion via case simulations or EHR review. These studies estimated that mistriage occurs in 12% to 45% of encounters using ESI, with estimates varying based on mistriage definition. 12,16,23,41

Using EHR data to define mistriage, we estimate that just under one-third of ED encounters were mistriaged. Undertriage was much less common than overtriage. This may be because life-saving interventions are relatively rare and triage nurses may be more explicitly trained to identify sick patients. We found that one-third of patients who had a critical illness were assigned a middle- or low-acuity triage level (ESI III-V). Clinical examples of this included patients with acute strokes requiring thrombolytic therapy triaged as ESI IV and patients with septic shock requiring intubation and vasopressors triaged as ESI III. This low sensitivity of ESI to accurately identify critically ill patients likely leads to delays in care and may contribute to increased morbidity and mortality.^{25-27,29}

The clinical importance of the 3.3% of encounters that were undertriaged is likely variable. Figure 2 demonstrates that approximately two-thirds of cases of undertriage may have less clinical

Abbreviations: COPS2, Comorbidity Point Score, version 2; ED, emergency department; ICU, intensive care unit; KPNC, Kaiser Permanente Northern California; NDI, Neighborhood Deprivation Index.

- ^a Relative risks less than 1.00 indicate lower relative risk of undertriage or overtriage; greater than 1.00, higher relative risk of undertriage or overtriage; and 95% Cls that cross 1, no significant change. The model was also adjusted for study facility and triage vital signs (heart rate, blood pressure, respiratory rate, temperature, and pulse oximetry).
- Includes American Indian or Alaska Native, Native
 Hawaiian or other Pacific Islander, and more than
 1 race
- $^{\rm c}$ The missingness rate for NDI was 0.8%.
- ^d Office hours were defined as ED arrival times from 9 AM to 5 PM, Monday through Friday.
- ^e Active treatment with a high-risk medication (chemotherapy, immunosuppressants, anticoagulants, and insulin or sulfonylureas) was defined as a medication dispensed within the 6 months prior to study ED visit.
- f The missingness rate for COPS2, a longitudinal comorbidity score based on 12 months of patient data.³⁸ was 18.2%.

importance. Although beyond the scope of this analysis, we suspect there may still be some operational importance of underestimating resource needs by impacting where patients are seen (fast-track space vs main ED) and ED length of stay.

Almost 30% of patients were overtriaged, and we estimate the sensitivity of ESI for identifying low resource use and low-acuity illness among patients was only 50%. This poor differentiation of lower-risk patients may bias physician downstream resource utilization³⁰ and contribute to ED crowding by patients who might be better served in fast-track spaces. Prior studies^{42,43} have shown that interventions that efficiently separate out patients with low-acuity illness decrease ED length of stay and improve patient satisfaction without negatively affecting quality. Emergency department physicians can also vary in their resource utilization and admission decisions 2-fold.^{44,45} This variation, as well as a lower emphasis on training triage nurses to estimate resource use, may contribute to higher rates of overtriage compared with undertriage.

We found disparities in triage accuracy by race and ethnicity, sex, age, and socioeconomic status. Several studies demonstrate disparities in outcomes across multiple emergency conditions. ⁴⁶⁻⁴⁹ Disparities in triage accuracy by patient attributes may contribute to disparate outcomes for time-sensitive conditions. ²⁵⁻²⁹ This highlights another limitation of triage algorithms using subjective branch points and mirrors findings of disparities in triage accuracy by sociodemographic characteristics found in earlier studies. ⁵⁰⁻⁵³ Exploring methods to limit disparities or using objective triage scores may help promote more equitable triage processes and patient outcomes. We found variation by patient arrival time and medical center, again highlighting the need to develop more data-driven triage processes to standardize care across time and place.

Our findings are designed to offer a novel characterization of the problem of mistriage and support future examination of patient outcomes and design of processes to improve triage accuracy, equity, and patient outcomes. Interventions to decrease undertriage may lead to more overtriage, and vice versa. A more granular understanding of the relative impacts of undertriage and overtriage on patient outcomes and resource utilization may allow systems to determine benchmarks for quality improvement and better understand acceptable levels of undertriage and overtriage.

Our novel measures of mistriage likely have broad applications. Because they rely on automated EHR data, other health systems may use these algorithms as a quality measure to assess the quality of ED nurse triage and for quality improvement purposes. Additionally, they could be developed in a quality measure used for public accountability. Quality improvement efforts should focus on reducing undertriage of critically ill patients and limiting disparities in triage accuracy.

We found that key patient history characteristics may be associated with acuity and resource needs, suggesting opportunities to improve prediction using EHR data. Triage clinicians have limited time and must make triage assignments with limited information. A flag for certain characteristics that often correlate with higher acuity or resource needs, such as outpatient sulfonylurea or insulin use (30% increased risk of undertriage) or recent ICU admission (36% increased risk of undertriage) could help limit mistriage and delays in care. We found use of dextrose 50% among patients assigned ESI III was a frequent driver of algorithm-determined undertriage. An ESI II assignment for these patients might allow for earlier evaluation and treatment, for example, with diet orders, glucose level checks, or appropriate medications. 54

Previous studies have shown promise in using prediction models with EHR data to improve triage decisions. Levin et al³¹ found that an electronic triage system improved discrimination of patients with midacuity illness and increased sensitivity compared with ESI to identify patients needing hospital admission. Fenn et al⁵⁵ used models that predict hospital and ICU admission and demonstrated high accuracy in prospective evaluation, although they have not yet been studied in real-time use.

Limitations

This study has some limitations. We were limited in developing mistriage measures that relied on readily available EHR data and that could be broadly applied to all conditions among adult patients.

Our findings cannot be generalized to pediatric ED patients. Subjective elements such as distress, confusion, or pain, or psychosocial complexity are important measures of acuity and resource needs but challenging to capture. Although use of time stamps allowed us to consider the dynamic nature of patients' conditions after ED triage, our measures cannot fully account for meaningful and unexpected clinical deterioration after triage.

The last 9 months of the study period occurred during the COVID-19 pandemic. In adjusted analyses, we found a lower risk of overtriage and a comparable rate of undertriage in 2020 compared with other study years. There were changes in ED volume, patient acuity, and operational protocols during the first 9 months of the pandemic, and we are not able to assess how these multiple changes may have impacted triage accuracy.

We conducted our study among a diverse population of patients across 21 community EDs. Close to 80% of encounters were by KPNC members, and the comprehensive EHR data for these patients allowed for more granular analysis. While rates of mistriage were higher among nonmembers, the association of key patient and visit characteristics with mistriage were similar among members and nonmembers, suggesting our findings are generalizable to other populations. Still, application of these algorithms in different settings to assess frequency of mistriage may be limited by availability of EHR data. Additionally, we did not assess patient outcomes in this study, and more research is needed to understand how mistriage may be associated with quality of care or resource decisions, the ideal balance of undertriage and overtriage, or how efforts to decrease undertriage might impact overtriage, patient outcomes, and operational flow.

Conclusions

In this cohort study, we developed operational definitions to measure undertriage and overtriage to assess triage accuracy in a large, diverse adult population. Mistriage occurred in almost one-third of patients. There were disparities in triage accuracy by race and ethnicity, sex, age, neighborhood poverty level, ED arrival time, and ED location. In addition, we identified several high-risk clinical characteristics that could be used to improve accuracy of triage predictions. These findings highlight an urgent need to develop more data-driven protocols to improve the safety, quality, and equity of ED triage.

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Data Sharing Statement: See Supplement 3.

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Evaluation of Emergency Severity Index in US Emergency Departments for Rate of Mistriage

SUPPLEMENT 1.

eFigure. Study Cohort Assembly

eTable 1. Intervention Levels

eTable 2. Rates of Resource Utilization Among All Included Encounters and by Emergency Severity Index (ESI)

Assignment

eTable 3. Rates of Level 1-4 Interventions Among Full Study Cohort and by Emergency Severity Index (ESI)

Assignment

SUPPLEMENT 2.

Nonauthor Collaborators. The Kaiser Permanente CREST (Clinical Research on Emergency Services & Treatments) Network

SUPPLEMENT 3.

Data Sharing Statement